

Elevating California Emergency Departments to Reduce Overdose deaths

Best practices in the care of people who use drugs

Arianna Campbell, PA-C, MPH

M-Principal Investigator, Senior Director

The Bridge Center at the Public Health Institute





CA Bridge is a program of the Public Health Institute's Bridge Center. © 2024, California Department of Health Care Services. The Public Health Institute promotes health, well-being, and quality of life for people throughout California, across the nation, and around the world.

Content available under Creative Commons Attribution-NonCommercial NoDerivatives 4.0 International (CC BY-NC-ND 4.0).

<https://creativecommons.org/licenses/by-nc-nd/4.0/legalcode>.



No financial disclosures.

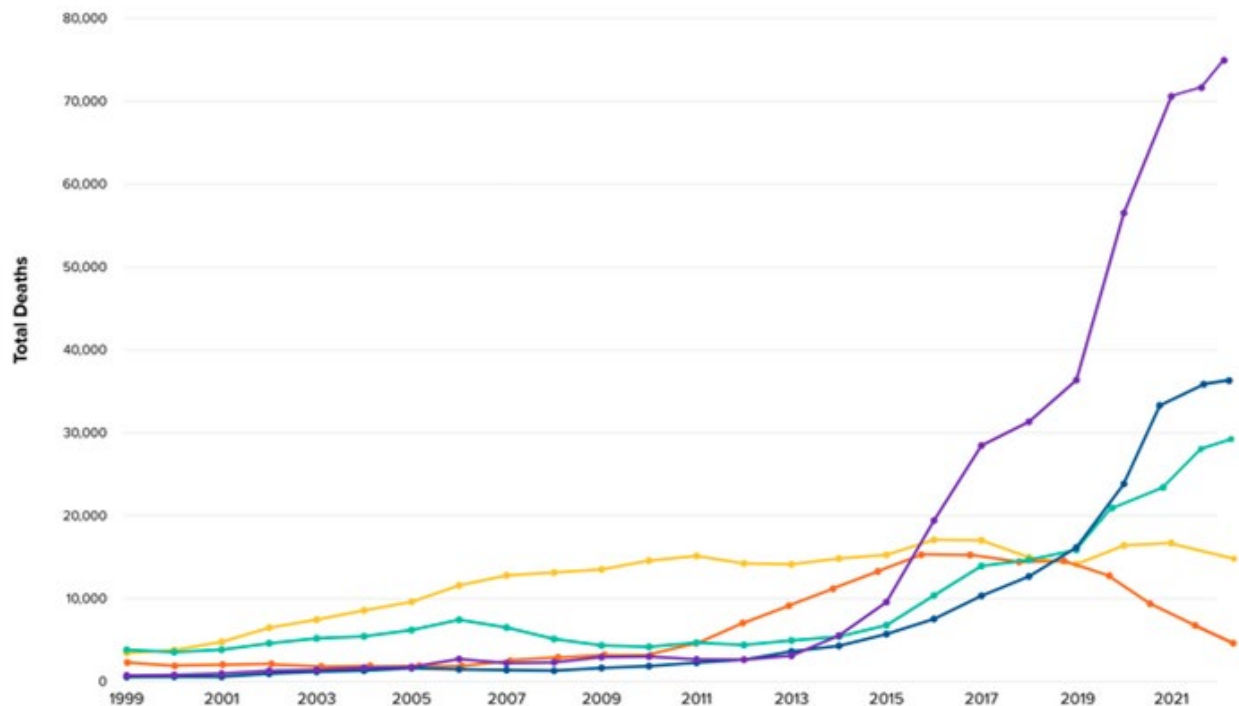
Although we may use brand and generic drug names interchangeably throughout this presentation, we do not promote the use of specific branded drugs.

Learning Objectives

After participating in this session, attendees should be able to:

- Appreciate that opioid use disorder (OUD) is a chronic disease with a biologic mechanism.
- Identify the importance of treating overdose and OUD with evidence-based medications.
- Outline barriers and facilitators to treatment for people who use drugs.
- Define the role of a Substance Use Navigator in treating people who use drugs.

Overdose Deaths Have Risen Dramatically



Synthetic opioids excluding methadone overdose deaths increased **103-fold**

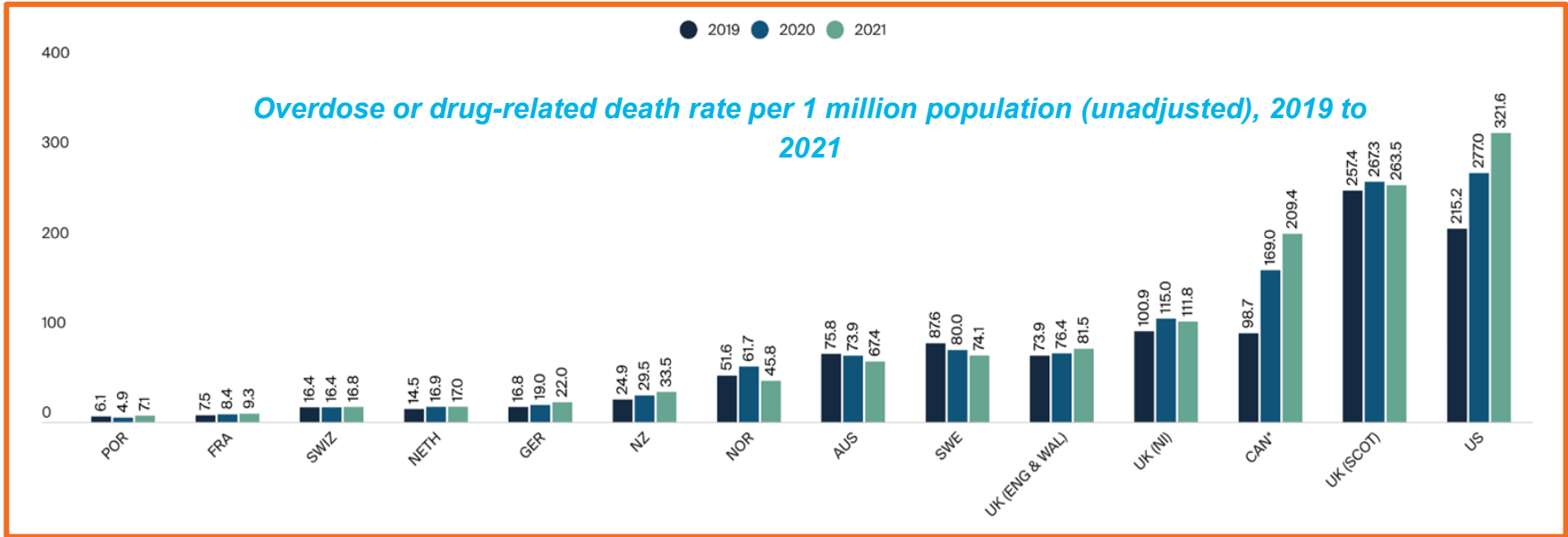
Psychostimulants with abuse potential (primarily methamphetamine) overdose deaths increased **64-fold**

Cocaine overdose deaths increased **7.6-fold**

Rx opioid overdose deaths increased **4.1-fold**

Heroin overdose deaths increased **2.5-fold**

Overdose deaths from all drug types are much higher in the U.S. than most other high-income countries and have increased rapidly since 2019.



Notes: * CAN deaths refer to “apparent opioid toxicity deaths” only. Data: AUS — National Drug and Alcohol Research Centre; CAN — Public Health Agency of Canada; FRA — Drug and Substance Abuse-Related Deaths (DRAMES); GER — Federal Government Commissioner for Addiction and Drug Issues; NETH — National Drug Monitor; NZ — NZ Drug Foundation; NOR — Norwegian Institute of Public Health; POR — Serviço de Intervenção nos Comportamentos Aditivos e nas Dependências (SICAD); SWE — National Board of Health and Welfare (Socialstyrelsen); SWIZ — Federal Office of Public Health; UK (ENG & WAL) — Office for National Statistics (ONS); UK (NI) — Northern Ireland Statistics and Research Agency; UK (SCOT) — National Records of Scotland; US — Centers for Disease Control and Prevention. Source: Evan D. Gumas and Jesse C. Baumgartner, “U.S. Overdose Deaths Remain Higher Than in Other Countries — How Harm-Reduction Programs Could Help,” *To the Point* (blog), Commonwealth Fund, June 22, 2023. <https://doi.org/10.26099/0eb5-9d85>

The percentage of overdose deaths caused by synthetic opioids (e.g., fentanyl) is much higher in the U.S. than in other peer countries with available data.

Percent (%) of overall overdose or drug-related deaths that involved synthetic opioids, 2021



 Download data

Notes: Synthetic opioid deaths generally include those under ICD-10 code T40.4, "Synthetic opioids other than methadone," e.g., fentanyl and tramadol. See the [appendix](#) for details on data sources and differences in synthetic opioid-related mortality definitions between countries.

Data: AUS — National Drug and Alcohol Research Centre; NOR — Norwegian Institute of Public Health; SCOT — National Records of Scotland; SWE — National Board of Health and Welfare (Socialstyrelsen); US — Centers for Disease Control and Prevention.

Source: Evan D. Gumas and Jesse C. Baumgartner, "U.S. Overdose Deaths Remain Higher Than in Other Countries — How Harm-Reduction Programs Could Help," *To the Point* (blog), Commonwealth Fund, June 22, 2023. <https://doi.org/10.26099/Oeb5-9d85>

Impact of SUD in Society



Overdose Deaths

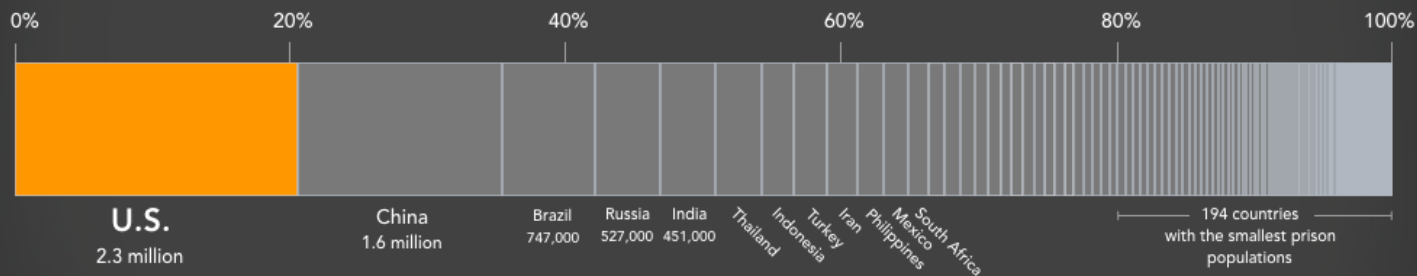
“...more than the toll of car accidents and guns combined.

Overdose deaths have more than doubled

United States of Incarceration

1 out of 5 prisoners in the world is incarcerated in the U.S.

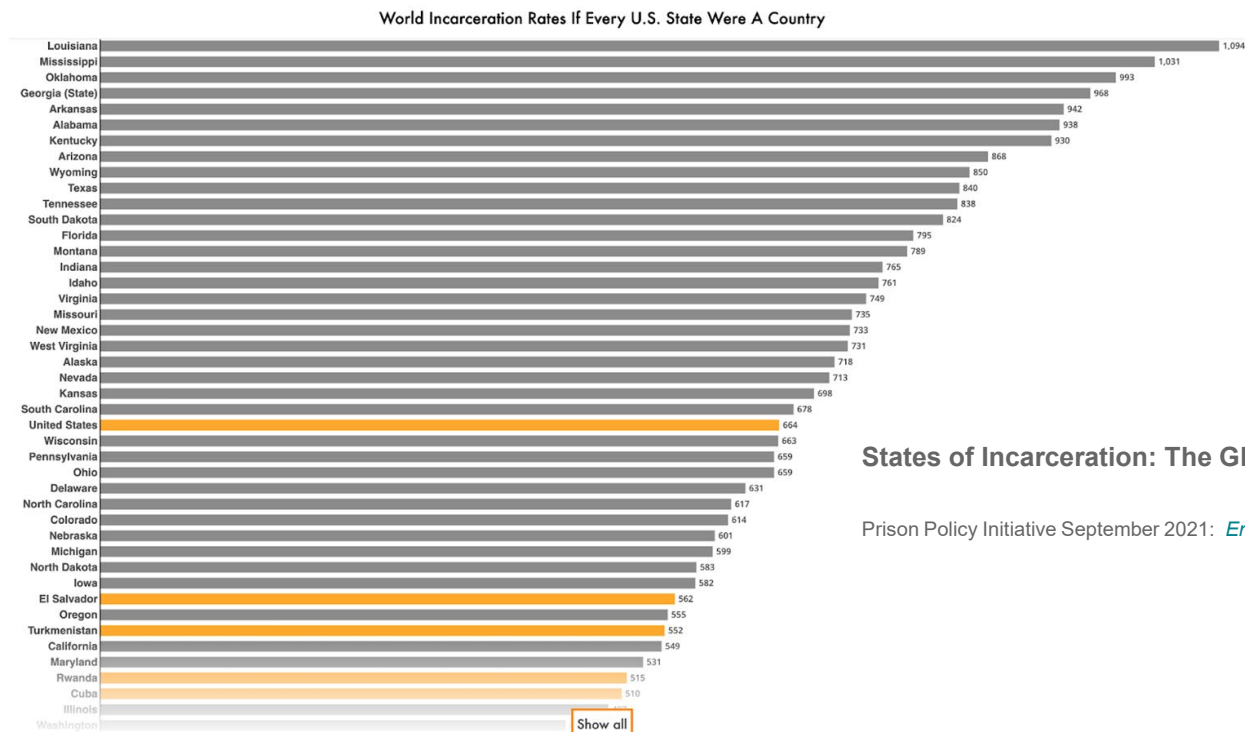
Eleven million people around the world are in prisons and jails. The U.S. locks up a larger share of these people than any other country, with as many prisoners as the 194 countries with the smallest incarcerated populations combined.



Sources: U.S. incarcerated population from Prison Policy Initiative, *Mass Incarceration: The Whole Pie 2019*, and all other data from Institute for Crime & Justice Policy Research, *World Prison Brief* downloaded January 2020.

PRISON
POLICY INITIATIVE

United States Incarceration Rates

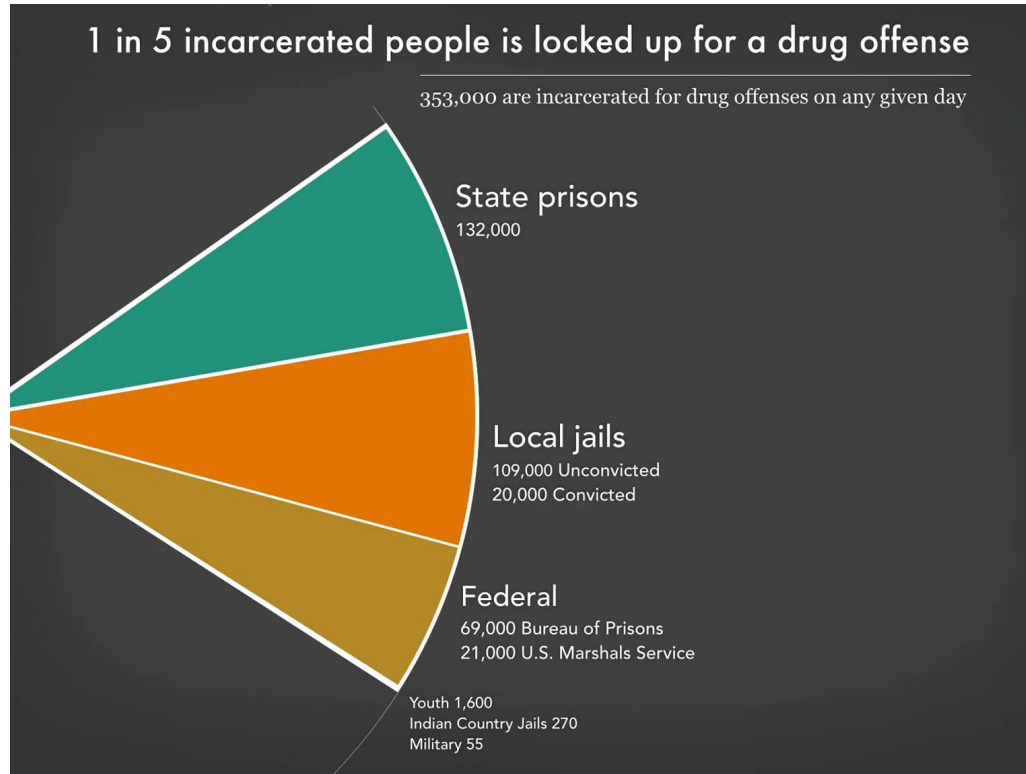


States of Incarceration: The Global Context 2021

Prison Policy Initiative September 2021: [Emily Widra](#) and [Tiana Herring](#)

Figure 1. This graph shows the number of people in state prisons, local jails, federal prisons, and other systems of confinement from each U.S. state per 100,000 people in that state and the incarceration rate per 100,000 in all countries with a total population of at least 500,000.

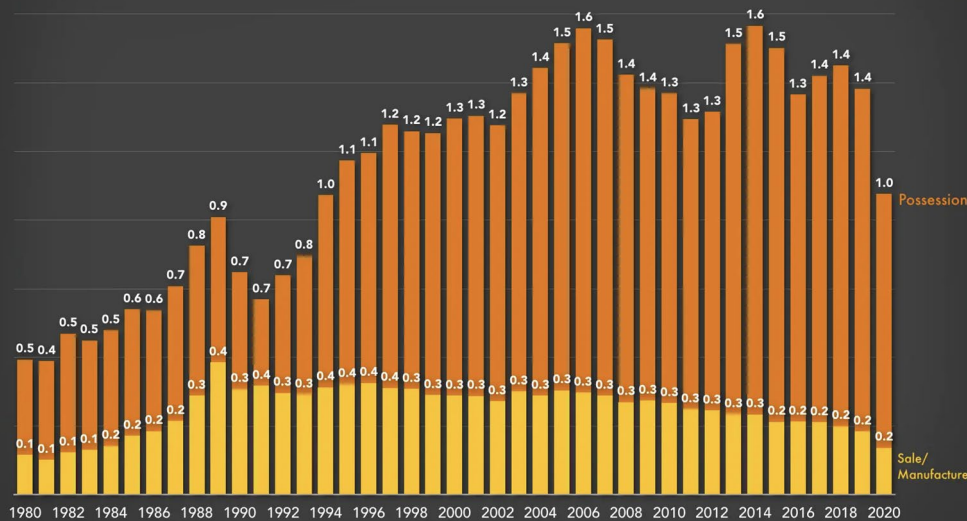
Drug Addiction Contributes to Mass Incarceration



Stigma of Arrest

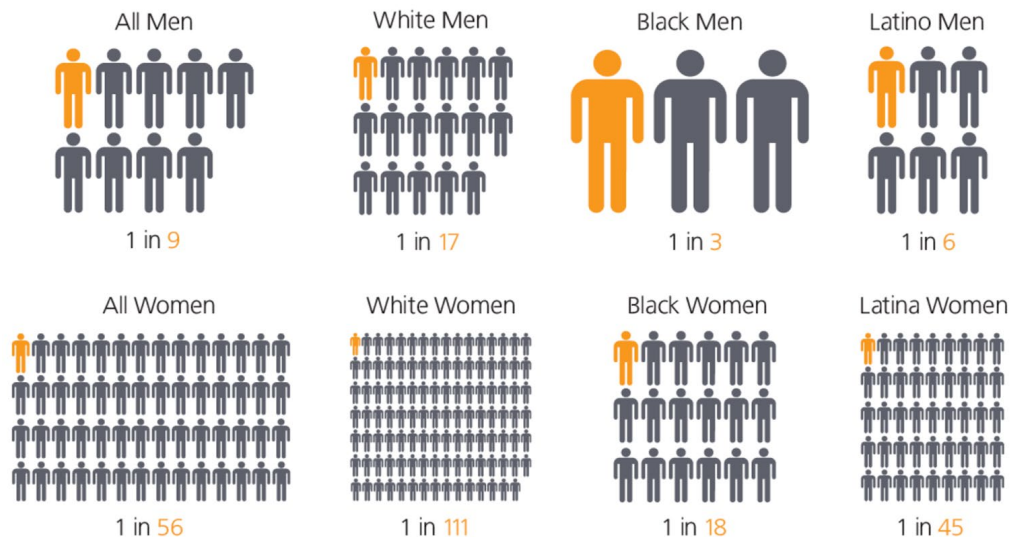
Police make over a million drug possession arrests each year

That's 6 times as many arrests for drug possession as for drug sales.
Arrests in millions, 1980 – 2020



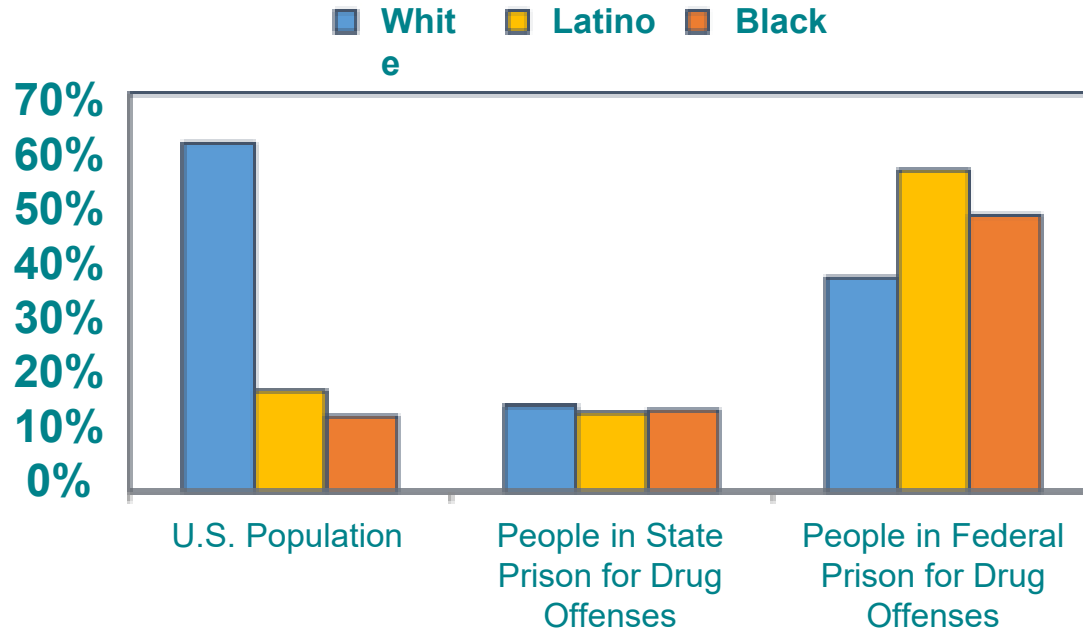
Racial and Gender Disparities

Lifetime Likelihood of Imprisonment of U.S. Residents Born in 2001



Source: Bonczar, T. (2003). *Prevalence of Imprisonment in the U.S. Population, 1974-2001*. Washington, DC: Bureau of Justice Statistics.

Disproportionate Impact of Drug Laws on Black and Latino Communities



Sources: U.S. Census Bureau; Bureau of Justice Statistics.

What comes to mind when you hear “treatment?”



Detox?

Therapy?

12 step
programs?

Detoxification Doesn't Last



Barriers to Care



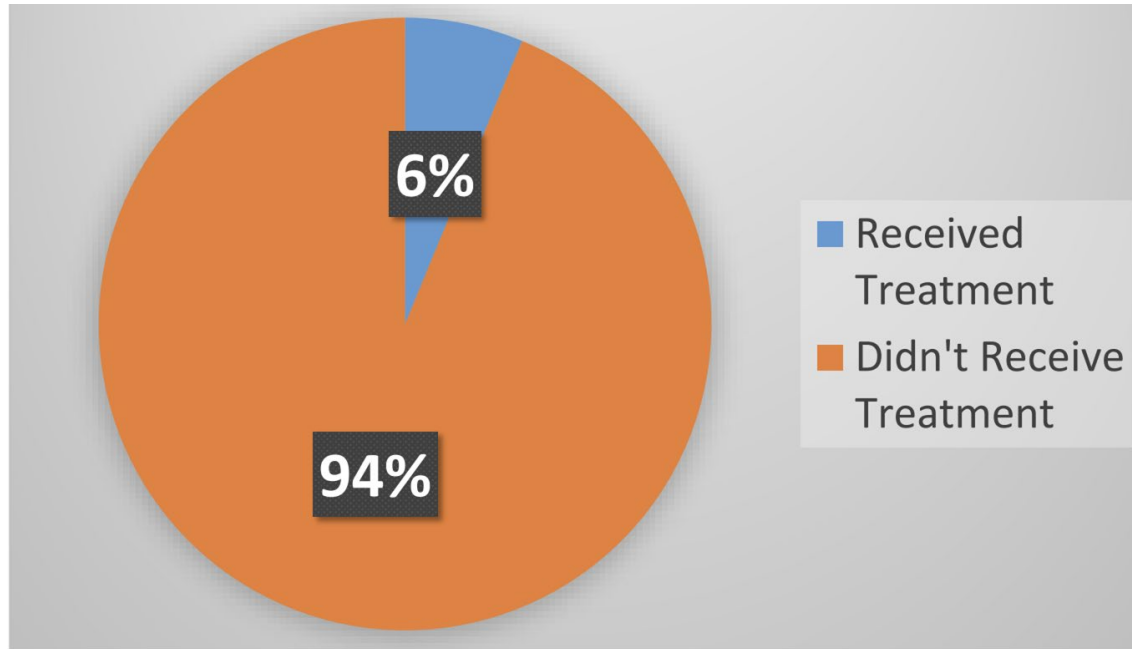
Impact of SUD in the Hospital

- **1 in 11** Emergency Department (ED) visits are made by adults with a substance use disorder (SUD).
- **11.9%** of all hospitalized patients have a SUD, many of which are unrecognized or undertreated.
- Admitted patients with substance use have **longer lengths** of stay and **higher rates of readmission**.

**About 49 million Americans
aged 12 or older, or 17% of the
population, have a substance
use disorder.**

Source: Substance Abuse and Mental Health Services Administration. (2023). Key substance use and mental health indicators in the United States: Results from the 2022 National Survey on Drug Use and Health. Retrieved from: <https://www.samhsa.gov/newsroom/press-announcements/20231113/hhs-samhsa-release-2022-nsduh-data>

Receipt of Any Substance Use Treatment Among People with a Past Year SUD



Substance Abuse and Mental Health Services Administration. (2022). *Key substance use and mental health indicators in the United States: Results from the 2021 National Survey on Drug Use and Health* (HHS Publication No. PEP22-07-01-005, NSDUH Series H-57). Center for Behavioral Health Statistics and Quality, Substance Abuse and Mental Health Services Administration. <https://www.samhsa.gov/data/report/2021-nsduh-annual-national-report>

In 2021, of 2.5 million Americans with OUD, only about 22% (1 in 5) received any type of FDA approved medication as part of their treatment.

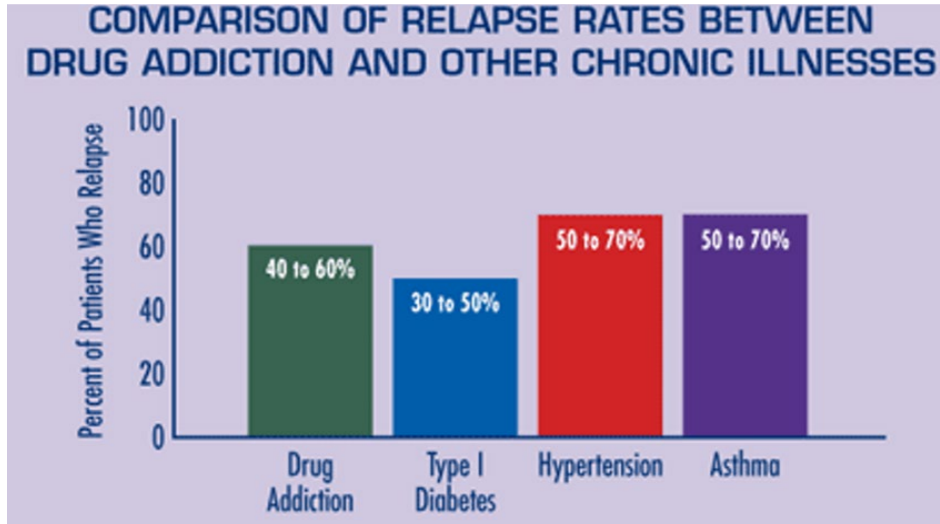


Addiction is NOT a moral failing.

**It is a chronic disease that
requires medical treatment.**



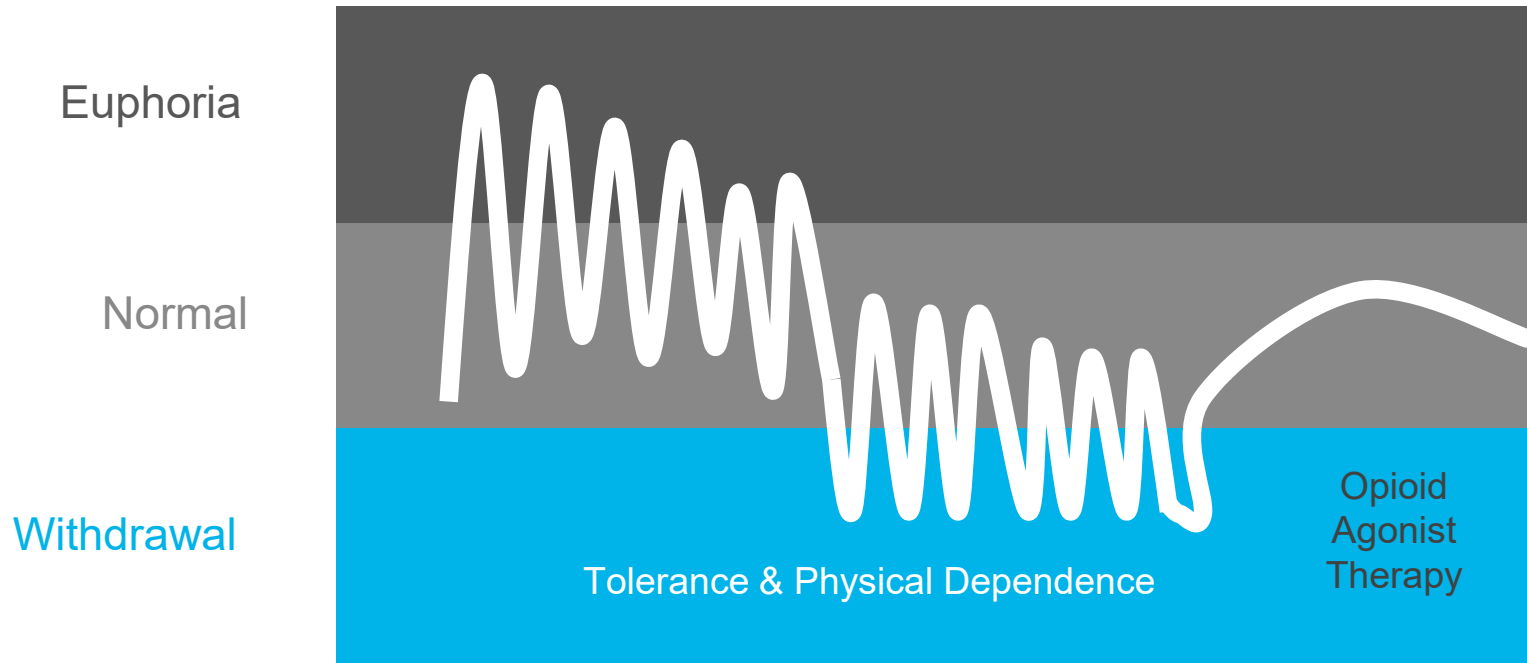
Opioid Use Disorder as a Disease



Similar to diabetes and hypertension

- Biologically mediated
- Psychologically mediated
- Socially mediated
- Lifestyle changes may help
- Symptoms are relapsing and remitting
- Meds may be necessary for life

Opioid Use Natural Progression



The ED is the Ultimate Safety Net



Visible, easily accessible, and near public transport



Offer all-hours access, acute psychiatric stabilization, same-day treatment, and navigation to ongoing care



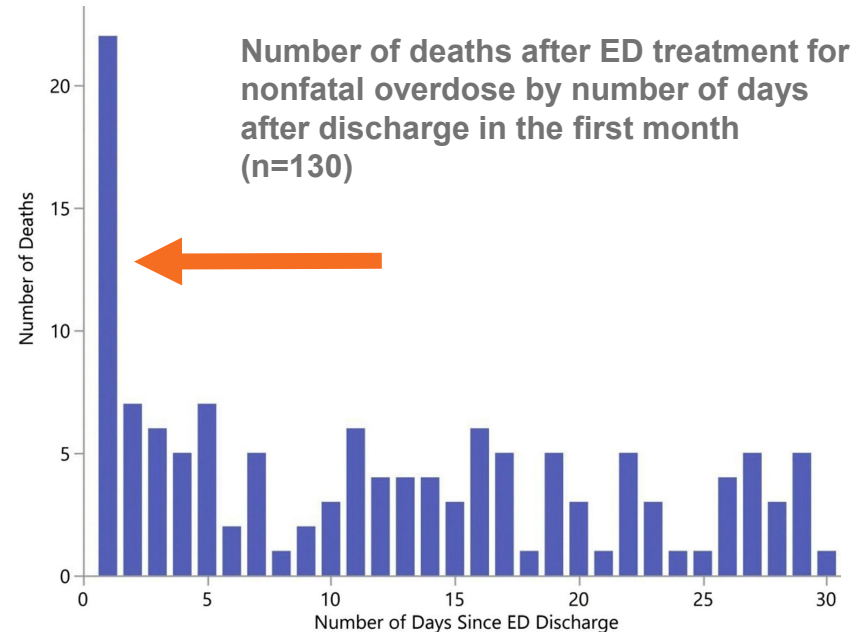
Critical link to shelters and community treatment programs

OOD is an Emergency

Study: Patients treated in Massachusetts EDs for opioid overdose
2011-2015

Significant increase in mortality risk post-ED discharge

- 20% of patients that died did so in the first month
- 22% of those that died in the first month **died within the first 2 days**





NEW CA BRIDGE STUDY

Emergency Department Buprenorphine Linked to Sustained Opioid Use Disorder Treatment

New research underscores the significant role EDs can play in reducing overdose deaths.



KEY FINDING:

If treatment was started in the ED, patients with opioid use disorder (OUD) were twice as likely to continue medical treatment for addiction after leaving the ED.



Study participants:

464 

ED patients with OUD

85.8%

treated with buprenorphine

14.2 %

not treated with buprenorphine

49.7%

engaged in OUD
treatment 30 days
post-discharge

22.7%

engaged in OUD
treatment 30 days
post-discharge

“

*There's a simple message here:
If you offer buprenorphine treatment to people struggling with opioid use disorder in the ED setting, most are interested in treatment, and when you start that treatment, right then and there with strong community partners to continue treatment, they do really well.*

”

Andrew Herring, M.D

Co-Founder of CA Bridge and
Principal Investigator



Major Features of Buprenorphine

Treats withdrawal, craving, & overdose

Safe & effective for treating OUD

Partial agonist

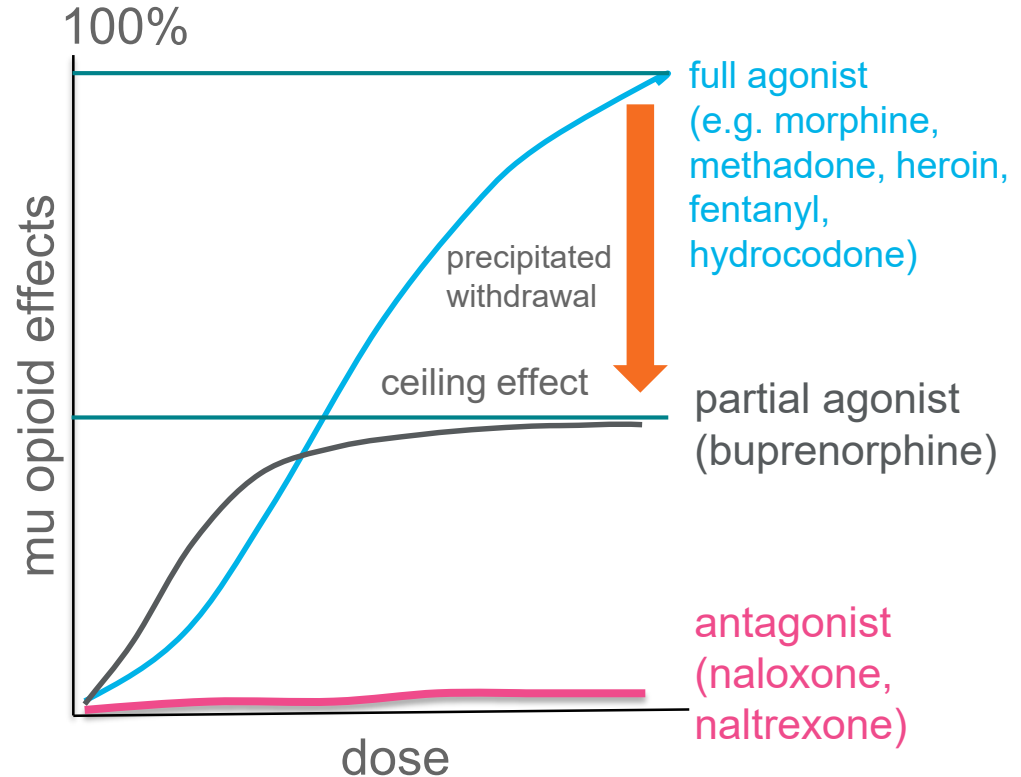
- Ceiling effect:
 - Respiratory depression
 - Sedation
- No ceiling effect:
 - Analgesia

High affinity

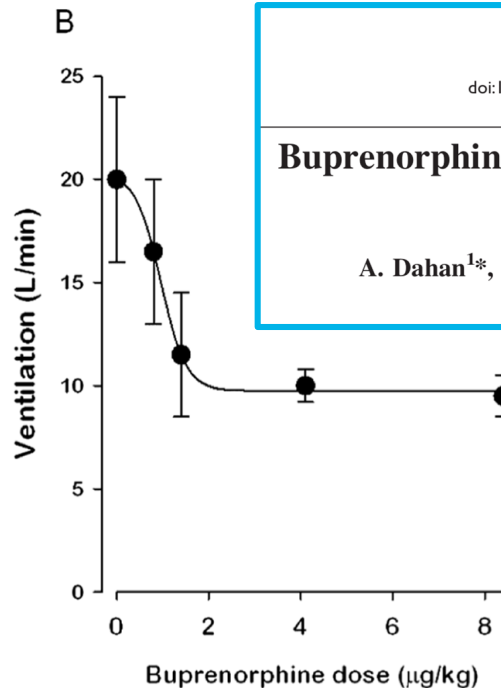
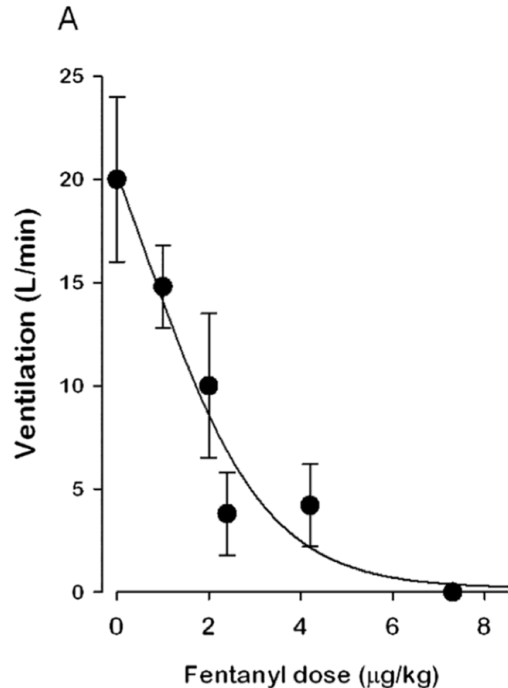
- Blocks other opioids
- Displaces other opioids
- Can precipitate withdrawal

Long acting

- Half-life ~ 24-36 Hours



Ceiling on Respiratory Depression



British Journal of Anaesthesia **96** (5): 627–32 (2006)
doi:10.1093/bja/ael051 Advance Access publication March 17, 2006

BJA

**Buprenorphine induces ceiling in respiratory depression
but not in analgesia**

A. Dahan^{1*}, A. Yassen², R. Romberg¹, E. Sartori¹, L. Teppema¹,
E. Olofson¹ and M. Danhof²

The Numbers for Success

Number Needed to Treat	
Aspirin in ST-elevation myocardial infarction	42 to save a life
Steroids in chronic obstructive pulmonary disease (COPD)	10 to prevent treatment failure
Defibrillation in cardiac arrest	2.5 to save a life
Buprenorphine in opioid use disorder	2 to retain in treatment

NNT by Buprenorphine Dose

NNT	Buprenorphine Dose
<i>1 in 4</i>	<i>using low dose buprenorphine (2 to 6 mg)</i>
<i>1 in 3</i>	<i>using medium dose buprenorphine (7 to 16 mg)</i>
<i>1 in 2</i>	<i>using high dose buprenorphine (\geq 16 mg)</i>

**Who is the first person a
patient interacts with in
your practice setting?**



Taking Action: Focus on Structure/Policy

Who makes it in?

- Invitations to care
- Justice involved
- Knowledge of resources
- Fear
- Telehealth
- Language barriers

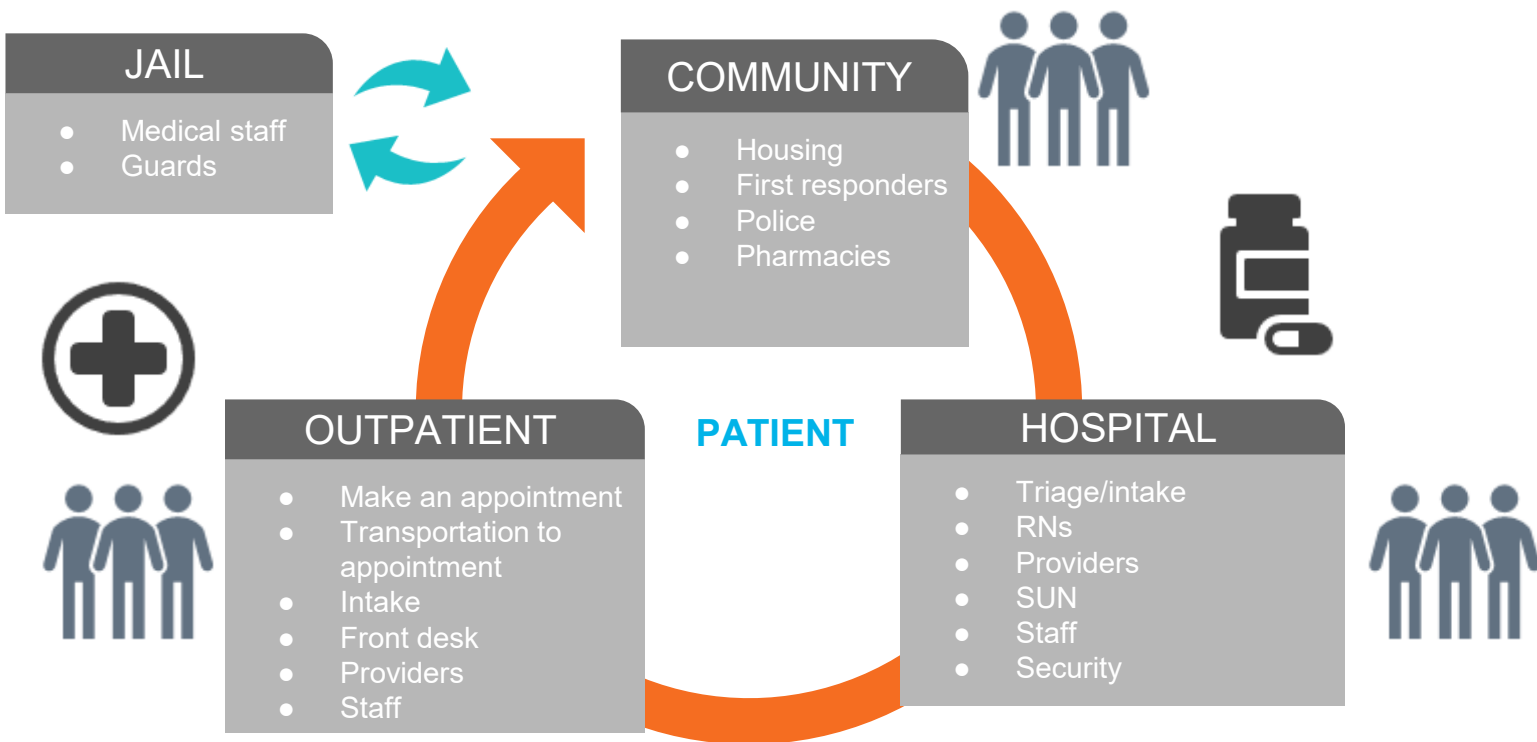
What do they experience?

- How are they treated?
- Who do they see?
- Medications
- Clinical decisions
- Police presence
- Language barriers
- Institutional priorities

Are they retained?

- Insurance coverage
- Jail/prison
- Primary care
- Housing
- Wraparound services
- Language barriers
- Transportation

Systems of Care



CA Bridge Model

Revolutionizing the System of Care



**Low-Barrier
Treatment**

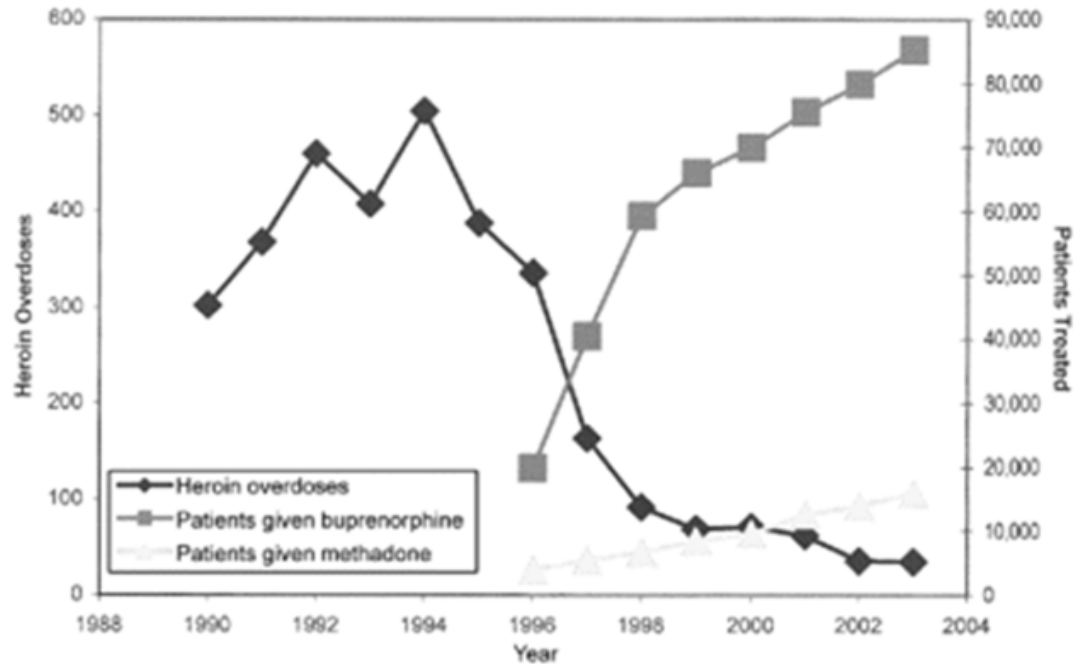


**Connection to
Care and
Community**



**Culture
of Harm Reduction**

French Field Experience with Buprenorphine



Buprenorphine

Different Forms



**Sublingual (tab, film),
IV, IM, subcutaneous injection, transdermal
patch,
± Naloxone**

Buprenorphine reduces all-cause mortality by more than 50% over 5 years

Santo et al., 2021

One-year mortality after a non-fatal overdose is similar to STEMI.

Weiner et al., 2019

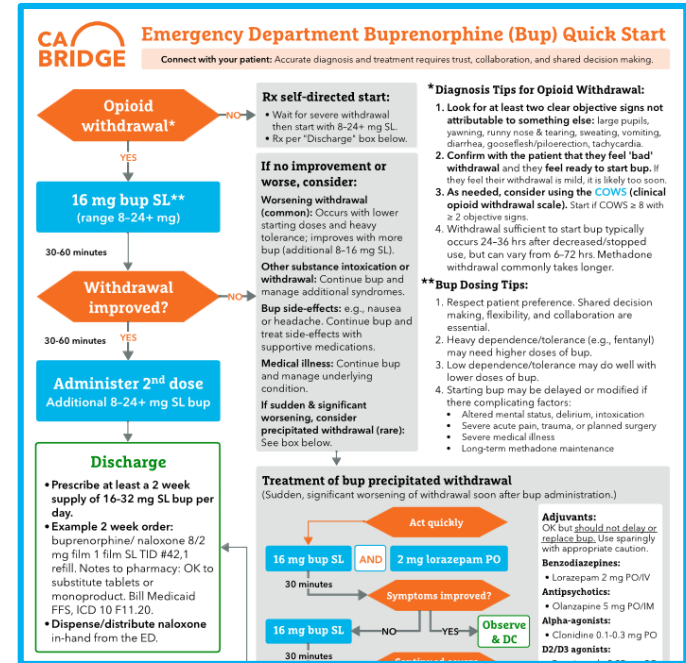
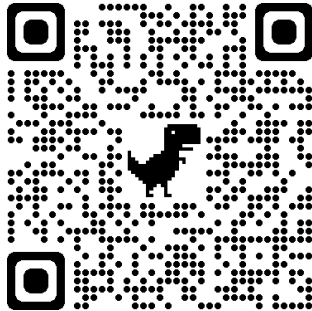
Starting patients on buprenorphine decreases readmissions and minimizes ED utilization.

ED-initiated buprenorphine increases the likelihood of your patient being in treatment in 30 days.

D'Onofrio et al., 2015

Treatment in the Emergency Department

- Medication-first approach
- Dosing matters
- Patient-provider trust





Buprenorphine (Bup) Hospital Start: Low-Dose Bup Initiation with Opioid Continuation

Treatment Bundle Over Three Days¹

Maximize pain control & withdrawal treatment with opioid analgesics throughout bup initiation

Day 1

Day 2

Day 3

Opioid
Continuation ²

Example Regimen: (see page 2 for alternatives)

1. Morphine ER 30–60 mg PO q8h scheduled
2. Morphine IR 15–30 mg PO q4h PRN
3. Morphine 10–20 mg IV q4h PRN

Low-Dose Bup
Initiation (Day 1)³

Bup 0.5 mg SL q3h x 8
doses
(q4h x 6 doses is OK)⁴

Low-Dose Bup
Initiation (Day 2)

Bup 1 mg SL q3h x 8
doses
(q4h x 6 doses is OK)⁴

Low-Dose Bup
Initiation (Day 3)

Bup 8 mg SL TID or
Injectable XR bup
(e.g., 300 mg SQ)

Footnotes

1. A rapid three-day bup up-titration schedule is presented here that may not be appropriate for some patients such as patients receiving high-dose (e.g., ?100 mg daily) methadone. Extend initiation schedule by lengthening the dose interval to q4h, q6h, or q8h+ and/or increasing the number of doses to be given at each step prior to advancing. *Example:* bup 0.5 mg SL q4h for 12 doses. (See page 2 for Example Five Day and Eight Day Ramp schedules.)

2. Opioid Analgesic (full agonist) Dosing: The doses presented here assume a very high opioid tolerance. Use clinical judgment to tailor opioid dose to match expected level of opioid tolerance. Morphine doses are presented as a guide for conversion to preferred opioid. (See page 2 for Alternative Full Agonist Opioids.) Combine opioids with a multimodal analgesic strategy for optimized comfort and pain control (e.g., NSAIDs, ketamine, and regional anesthesia. (See CA Bridge Acute Pain Management guide.)

3. Bup Dosing: SL film doses are presented here as a guide for conversion to preferred bup formulation. If quartering a 2 mg SL film is a pharmacy barrier, most patients will tolerate bup 1 mg SL or an alternative formulation can be used. *Example:* bup buccal film 300 mcg, or bup 0.15 mg IV. (See page 2 for Alternative Bup Formulations.)

4. Bup Frequency: It is OK to hold doses for sleep. Continue dosing when awake. If nursing capacity limits q3h dosing intervals increasing to q4 or q6 is generally well tolerated. Most patients will tolerate 1-2 missed doses per step.

Patients Can Self-Start on Bup

- Studies show patients' self-rating for withdrawal is similar to COWS
- Instructions mimic hospital start
- Safe, effective option
- Source: Buprenorphine Emergency Department Quick Start

CA
BRIDGE

Buprenorphine Self-Start
Guidance for patients starting buprenorphine outside of hospitals or clinics

- 1 Plan to take a day off and have a place to rest.
- 2 Stop using and wait until you feel very sick from withdrawals (at least 12 hours is best, if using fentanyl it may take a few days).
- 3 Dose one or two 8mg tablets or strips UNDER your tongue (total dose of 8-16mg).
- 4 Repeat dose (another 8mg-16mg) in an hour to feel well.
- 5 The next day, take 16-32mg (2-4 tablets or films) at one time.

If you have started bup before:

- If it went well, that's great! Just do that again.
- If it was difficult, talk with your care team to figure out what happened and find ways to make it better this time. You may need a different dosing plan than what is listed here.



Place dose under your tongue (sublingual).

If you have never started bup before:

- Gather your support team and if possible take a "day off."
- You are going to want space to rest. Don't drive.
- Using cocaine, meth, alcohol or pills makes starting bup harder, and mixing in alcohol or benzos can be dangerous.

If you have a light habit: (For example, 5 "Norco 10's" a day)

- Consider a low dose: start with 4mg and stop at 8mg total.
- **WARNING:** Withdrawal will continue if you don't take enough bup.

If you have a heavy habit: (For example, injecting 2g heroin a day or smoking 1g fentanyl a day)

- Consider a high dose: start with a first dose of 16mg.
- For most people, the effects of bup max out at around 24-32mg.
- **WARNING:** Too much bup can make you feel sick and sleepy.

Not going well? Have questions? Contact your Navigator for help!

Call or text your Navigator for help at _____

CA Bridge is a program of the Public Health Institute. The Public Health Institute promotes health, well-being and quality of life for people throughout California, across the nation, and around the world. © 2022, California Department of Health Care Services. Materials made available under a Creative Commons Attribution-NonCommercial-NoDerivatives 4.0 International License. 3.28.22

Common Misconceptions

"Patients should be referred to counseling before starting treatment."

"Starting someone on buprenorphine is just trading one addiction for another."

"Starting Bup in the ED takes too long."

"Other patients deserve higher priority."



Buprenorphine in the United States: Motives for Abuse, Misuse, and Diversion

Howard D. Chilcoat | Halle R. Amick | Molly R. Sherwood | Kelly E. Dunn

Reasons for using diverted buprenorphine:

(cited by patients with OUD)

63% – to abstain from other drugs

50% – to treat symptoms of withdrawal

50% – treatment/management of pain

33% – management of psychiatric issues



“The studies in this review consistently suggested that patients using illicit buprenorphine did so to treat symptoms of opioid withdrawal and that lack of formal access to buprenorphine MAT contributed to their illicit buprenorphine use.”

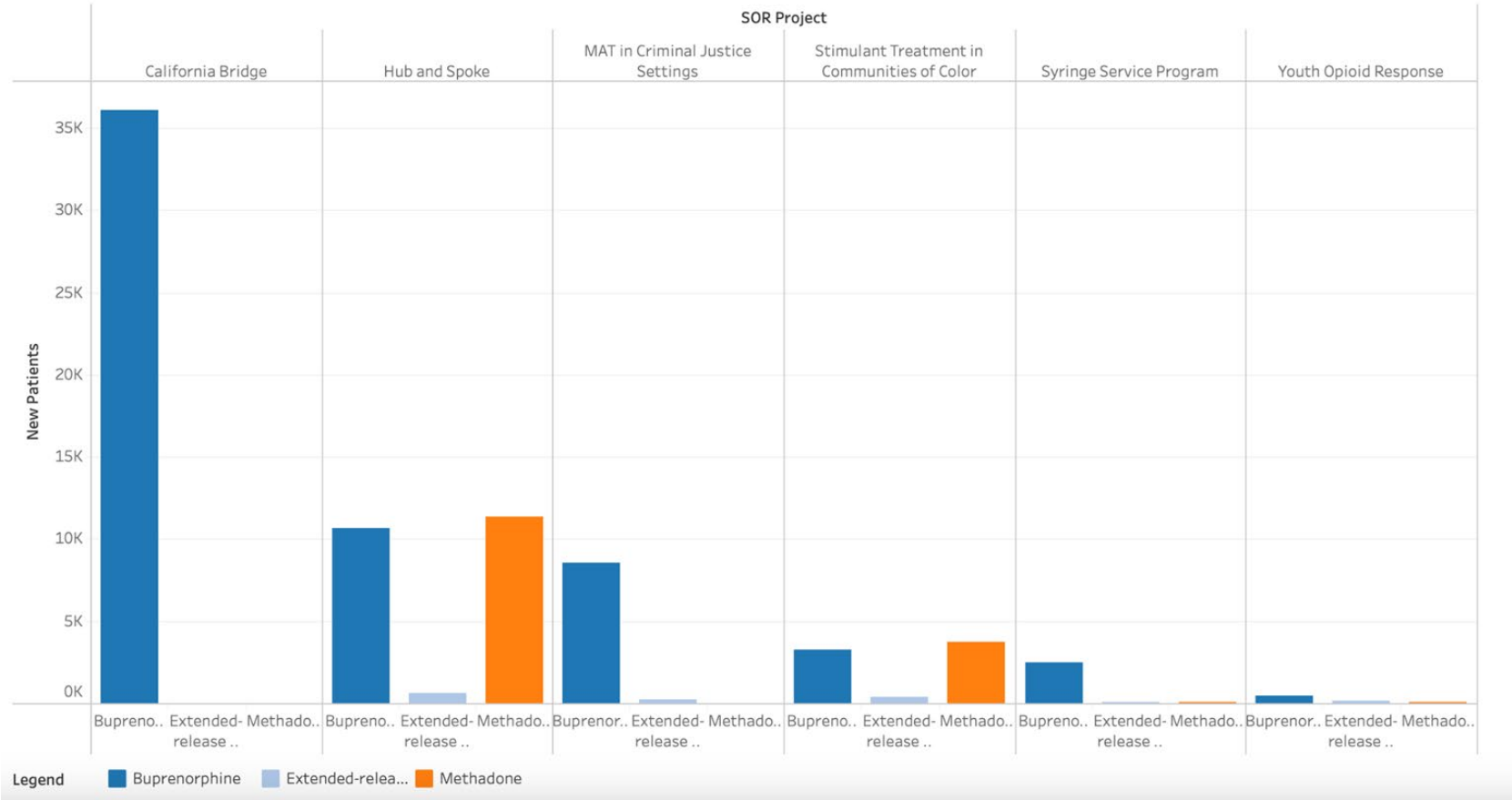
**Street Access to
Illicit Substances**

**Medical Access
to
Buprenorphine**



Patients Starting MAT for Opioid Use

Total New Patients Starting MAT for Opioid Use by Project

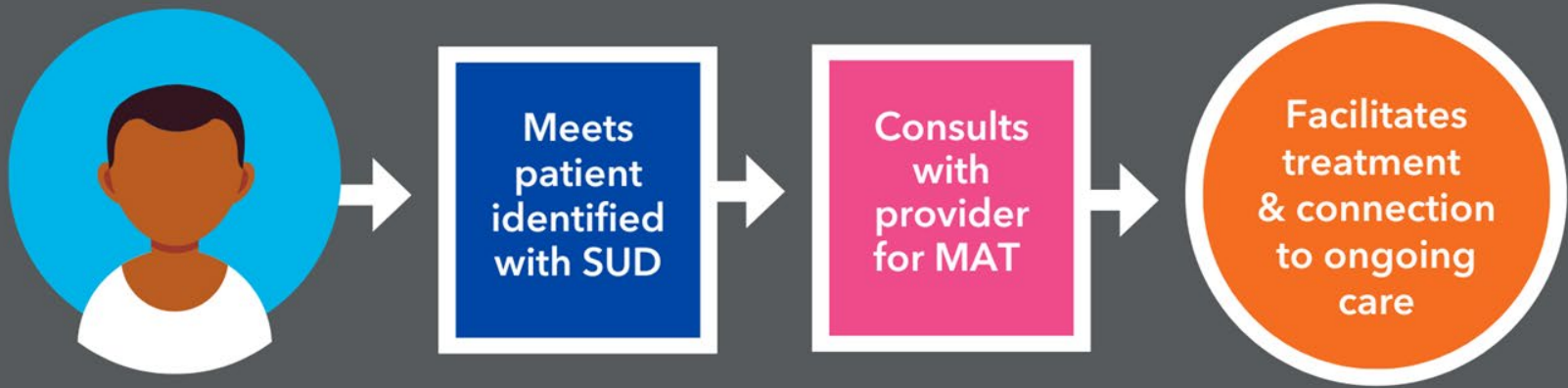


The CA Bridge Model in Action



The Navigator

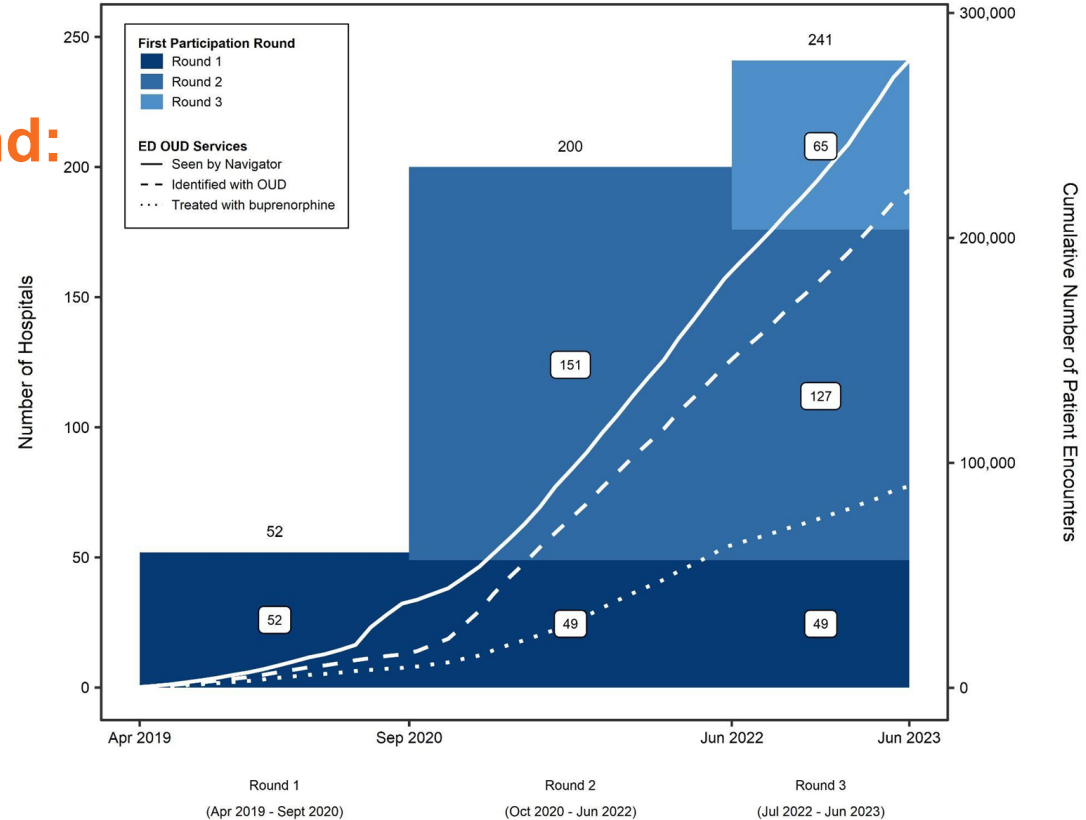
guides patients with substance use disorders (SUD) and behavioral health needs through the emergency department to access medication for addiction treatment and ongoing care.



GOAL: Ensure that all people with substance use disorders receive 24/7 high-quality care in every California health system.

CA Bridge reporting hospitals and services by funding round: April 2019 to June 2023

- 86.7% of round 1 and 2 EDs participated in a subsequent round
- 22.4% (54/241) of total round 3 participating EDs have sustained their patient navigator



Harm Reduction in Treatment: Best Practices



Patients are safer on bup,
for however long that is!

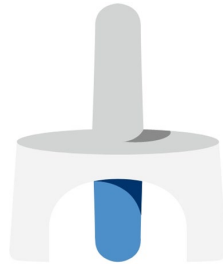


Start treatment even if
patients have not
continued care in the past.

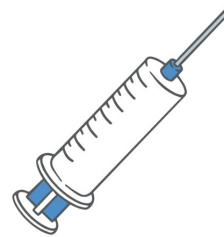
Harm Reduction in the ED



**Safe to
discuss
substance
use.**



**Tools to
stay alive.**



**Safe from
disease
and
infection.**



**Care is easy
to access.**

Harm Reduction in the ED

Remove stigma

Meet patients “where they’re at”

Distribute Naloxone

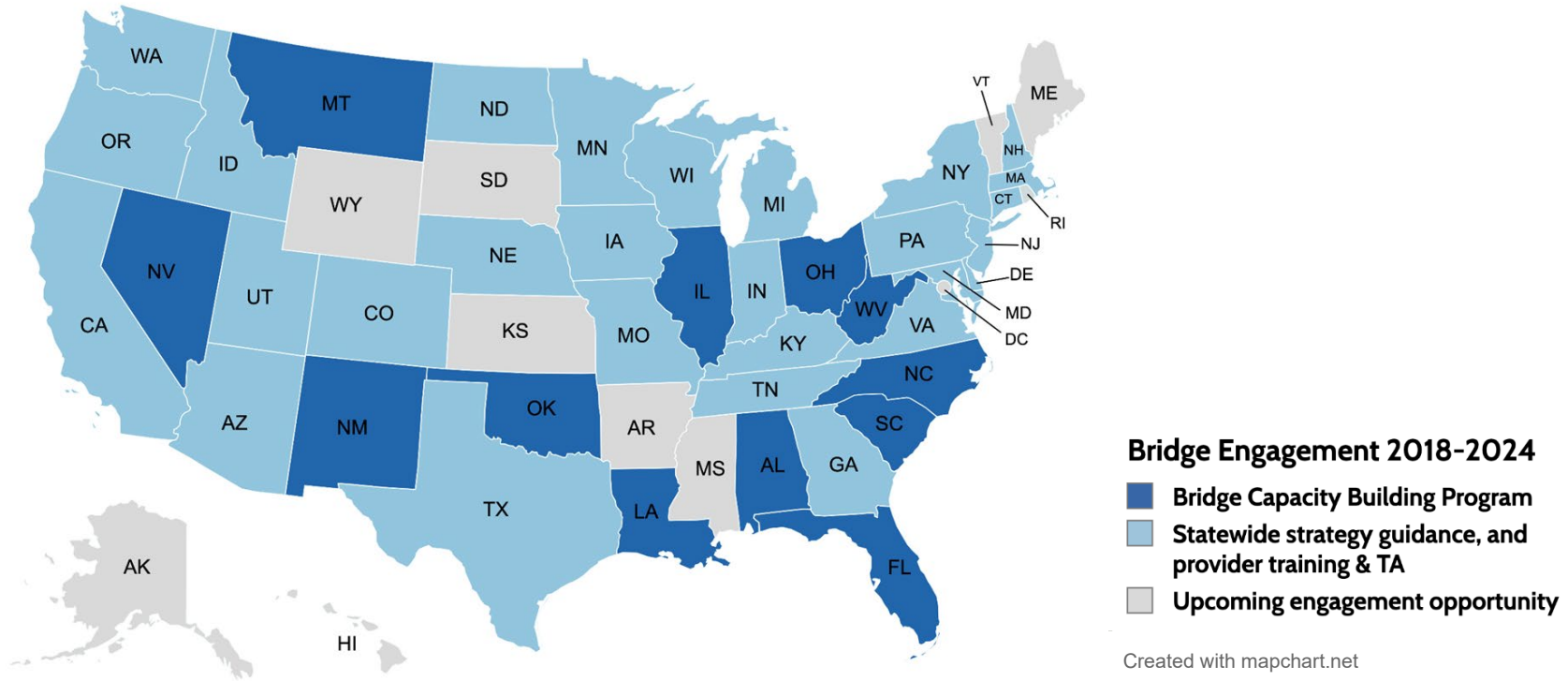
Treat addiction like any other chronic illness



Harm Reduction is healthcare.

Bridge Goal: 24/7 access to MOUD in EDs in every state by 2027

National Reach as of March 2024

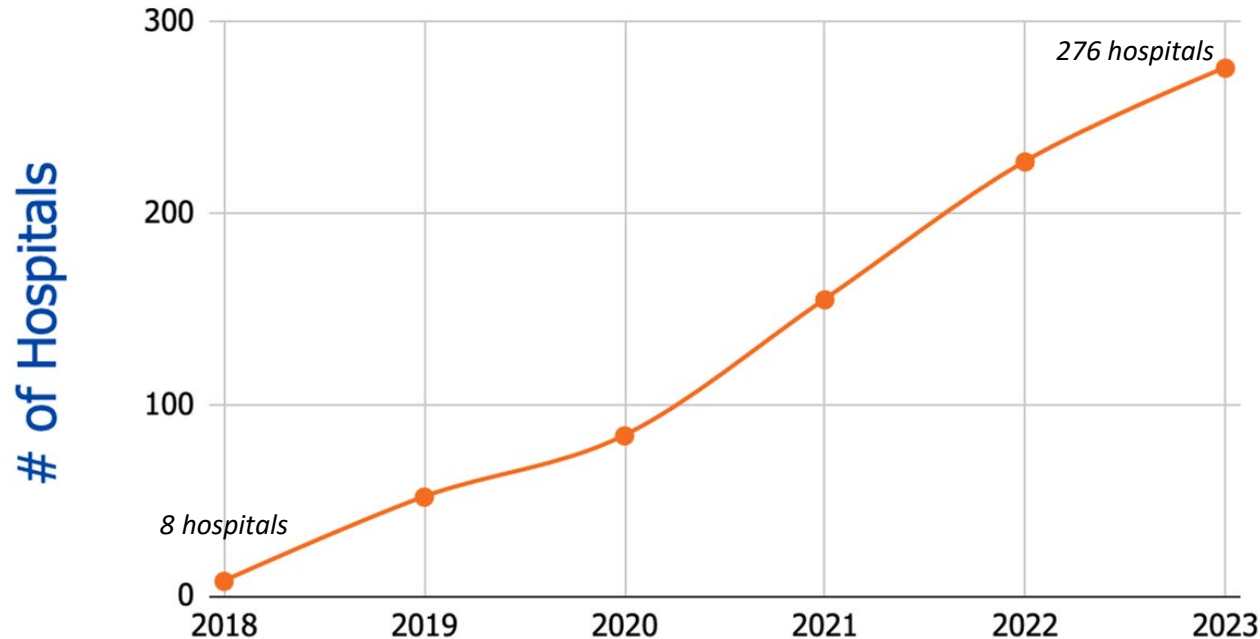


Patient Centered Care



Goal: Universal access to addiction treatment in all EDs in California

Hospitals with CA Bridge Programs



Impact in California – *so far*

January 2019 – December 2023



444,875

Patients seen for
substance use
disorders



364,869

Patients identified
with opioid use
disorder



138,070

Patients prescribed
or administered
MAT



271,848

Naloxone kits
ordered by
hospitals

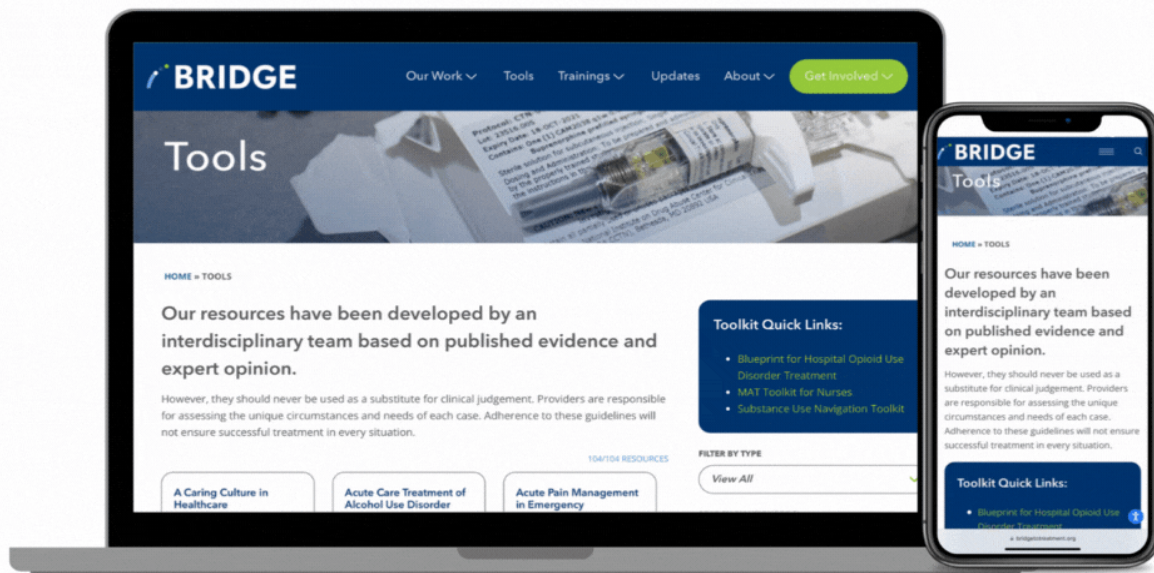
A photograph of a female doctor with short grey hair and a stethoscope around her neck, sitting and talking to a female patient with long dark hair. The doctor is on the left, looking towards the patient on the right. The background is a blurred clinical setting. A blue gradient overlay covers the bottom half of the image, where the text is located.

*the **new***
standard of care

All people deserve
rapid access to evidence-
based treatment *with dignity.*

**Take care of yourself.
Thank you for your work.**

Resources



Read the full study!

tinyurl.com/CABridgeBUPStudy



References

A Caring Culture in Healthcare. CA Bridge. (2022, March 22). <https://cabridge.org/resource/a-caring-culture-in-healthcare>.

Assistant Secretary for Public Affairs (ASPA). Overdose Prevention Strategy. U.S. Department of Health & Human Services. January 29, 2024. <https://www.hhs.gov/overdose-prevention/>.

Carrieri MP, Amass L, Lucas GM, Vlahov D, Wodak A, Woody GE. Buprenorphine Use: The International Experience. *Clinical Infectious Diseases*. 2006;43(Supplement 4). doi:10.1086/508184

Centers for Disease Control and Prevention. (2021, March 22). 2020 Drug Overdose Death Rates. Centers for Disease Control and Prevention. <https://www.cdc.gov/drugoverdose/deaths/2020.html>

Centers for Disease Control and Prevention. (2022, July 13). Products - vital statistics rapid release - provisional drug overdose data. Centers for Disease Control and Prevention. <https://www.cdc.gov/nchs/nvss/vsrr/drug-overdose-data.htm>

Chutuape MA, Jasinski DR, Fingerhood MI, Stitzer ML. One-, three-, and six-month outcomes after brief inpatient opioid detoxification. *Am J Drug Alcohol Abuse*. 2001;27(1):19-44. doi:10.1081/ada-100103117

D'Onofrio G, O'Connor PG, Pantalon MV, et al. Emergency department-initiated buprenorphine/naloxone treatment for opioid dependence: a randomized clinical trial. *JAMA*. 2015;313(16):1636-1644. doi:10.1001/jama.2015.3474

Elder JW, Wu EF, Chenoweth JA, et al. Emergency Department Screening for Unhealthy Alcohol and Drug Use with a Brief Tablet-Based Questionnaire. *Emergency Medicine International*. 2020;2020:1-7. doi:10.1155/2020/8275386

References

Substance Abuse and Mental Health Services Administration. Key substance use and mental health indicators in the United States: results from the 2016 National Survey on Drug Use and Health. Rockville: Center for Behavioral Health Statistics and Quality, Substance Abuse and Mental Health Services Administration; 2017.

Substance Abuse and Mental Health Services Administration. Key substance use and mental health indicators in the United States: results from the 2021 National Survey on Drug Use and Health. Center for Behavioral Health Statistics and Quality, Substance Abuse and Mental Health Services Administration; 2022

Knudsen HK, Abraham AJ, Roman PM. Adoption and implementation of medications in addiction treatment programs. *J Addict Med*. 2011;5(1):21-27. doi:10.1097/ADM.0b013e3181d41ddb

Simon R, Snow R, Wakeman S. Understanding why patients with substance use disorders leave the hospital against medical advice: A qualitative study. *Substance Abuse*. 2019;41(4):519-525. doi:10.1080/08897077.2019.1671942

Nosyk B, Anglin MD, Brissette S, et al. A call for evidence-based medical treatment of opioid dependence in the United States and Canada. *Health Aff (Millwood)*. 2013;32(8):1462-1469. doi:10.1377/hlthaff.2012.0846

National Harm Reduction Coalition, ed. Respect to Connect: Undoing Stigma. National Harm Reduction Coalition. February 2, 2021. Accessed April 10, 2024. <https://harmreduction.org/issues/harm-reduction-basics/undoing-stigma-facts/>.

Wild TC, Hammal F, Hancock M, et al. Forty-eight years of research on psychosocial interventions in the treatment of opioid use disorder: A scoping review. *Drug Alcohol Depend*. 2021;218:108434. doi:10.1016/j.drugalcdep.2020.108434